Trail Use Policy within the Boundaries of Federal Energy Commission Project No. 2100 and within the Lake Oroville State Recreation Area

TRANSCRIPT OF PUBLIC MEETING

February 10, 2003 6:00 p.m. – 9:00 p.m. The State Theater 1489 Myers Street Oroville, California

Note: This transcript is posted as received by the Department of Water Resources on March 25, 2003. DWR does not make any claims regarding its accuracy or completeness. Please call the transcription service, Switzer and Associates, at (530) 342-0199 if you have any questions.

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3	THE STATE THEATRE
4	489 Myer Street
5	Oroville, California
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10	February 10th, 2003
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12	The Department of Water Resources is pleased to
13	announce a special meeting to obtain public input on
14	the shared use of recreational trails in the Lake
15	Oroville State Recreation Area by bicyclists,
16	equestrians, and hikers.
17	The meeting went verbatim, as follows:
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20	ORIGINAL
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- 1 Oroville, California, 6:00 p.m.
- 2 | FACILITATOR: Patti Kroen:
- 3 Good evening, I'd like to welcome everyone here to
- 4 | the meeting tonight. Before we get started with the
- 5 | meeting, I have an individual who would like to make
- 6 | a statement, a point of order. So I'm going to
- 7 | yield the microphone to Steve here, so please
- 8 | introduce yourself Steve, and make sure that the
- 9 | transcriber gets your name spelled correctly.
- 10 | STEVEN PROE: Thank you Patty. My name is Steven
- 11 | with a V. Last name, spelled P-R-O-E, and I live in
- 12 | Greenwood, California. I have a point of order to
- 13 | make, and this is not to the people that have come
- 14 | to attend the meeting at all. This is to whoever
- 15 has put this meeting on.
- 16 My point of order is this meeting should not be
- 17 held because it was not noticed correctly, and it
- 18 did not describe the facts and events that put this
- 19 | meeting on, it has neglected to add many impacts,
- 20 | many notices, and the correspondence that set forth
- 21 | the facts that put this meeting into motion. So I
- 22 hereby request that this meeting be canceled,
- 23 rescheduled, renoticed with the proper information
- 24 | for the reason that this meeting is being held, and
- 25 | then reheld. Thank you, very much.

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MS. KROEN: Dan, do you want to cancel the meeting and reschedule it?
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MR. PETERSON: No. I think the meeting will go on, and I appreciate his comments, but the meeting will go on.

CITIZEN: Can you go to the microphone please, so we can hear here.

MR. PETERSON: My name is Dan Peterson,
I'm with the Department of Water Resources, and not
with standing the comments you just heard, the
meeting will continue, and we will take comments.
So thank you, for those of you who have taken time
out of your evening to attend.

MS. KROEN: Again, my name is Patti
Kroen, and I'm here tonight to help facilitate this
meeting. This is a no frills meeting. We have a
screen here, but we have no power point presentation
for you. We have no fancy speelshs. This meeting
is, is to get your input. And I've asked the folks
who well make a couple of introductory comments, to
keep them brief so, so there is an adequate amount
of time to hear what you have to say, and so that we
get it recorded correctly. So again, the purpose is
to hear your, your comments here. The time is going
to be limited. I have the first stack of, of

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comment cards, and I'm counting about 50 here. if we consider that we have about a 150 minutes set aside for the meeting tonight for, for your verbal comments, that only gives you about two and half minutes each or so, or three minutes each to speak. If you have written comments and intended to read your written comments into the record, I want to let you know you're written comments can be submitted, they carry the same amount of weight as a verbal comment. So if you want to bring in a written comment in or written letter, and maybe hit the highlights of it, and then hand that letter in, you can hand that in tonight. Darlene is back at the table in the foyer, and she'd be happy to take it, or you can mail your comments. There is an address included in the handouts that you were given tonight, that indicate the location to which you should send any written correspondence that you want to have incorporated into the record and considered. I, I understand that you're here because you feel a need to be here. You have an -- excuse me, a concern, or a comment, or vision of the trails for this area, and that's really what we want to hear from you, is what you're, maybe what you're trail experience is, your insights as users of these

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trails, and your prospective about the current proposed, or future management of the trails. I put some notes up here on the board, and I want to go through them real quickly with you, and then I'm going to have these folks give an um of comments, and we'll get started. I think you can hear me, I have never been accused of being quiet. Of the, I know these might be printed sort of small, but when we're standing in line waiting to come up to speak, you may want do review them.

You're going approach the microphone when you're called. I have a stack of cards and as I read through the names, and I'll try to call ten at a time so that you know when you're coming up to speak. Please try to stay in that order, approach the microphone, provide your name and your affiliation, if you have any or organization that your representing, or if you're a resident, or just a concerned citizen. Make sure the transcriber has your name correctly, if you need to spell it like with my last name is notoriously spelled wrong, so make sure you get your name spelled correctly, then I'll start the timer. I have a little stop watch up here, I'm going to time you, we're going to start with three minutes each for your comments, if

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there's time left at the end, and you have,
something else to say, and everyone that is here has
had an opportunity to speak, your certainly invited
to come back up to the microphone but we want to let
everybody has an opportunity. Okay. So speak
loudly, and clearly when you come up to the
microphone, limit your comments to the allotted
time. Written comments will be accepted and
encouraged and folks, on the trails issue. I know a
lot of you in this audience from our, our efforts on
the relicensing meeting um, process, and I know that
you feel very strongly, not only about this issue,
but about the process. Use your time wisely so that
you get your vision and your feelings about the
trails out, and everyone can hear you. Um, with that
I'm going to introduce Dan Peterson. On your
agenda, one of the hands outs that you have, shows a
brief agenda, and it shows Dan speaking on the
Federal Energy Regulatory Commissions' role, and
then it skips to Ken McKowen, who is going to speak
on DPR's role, and then back to DWR. I've asked Dan
to do all his at once so he's not popping up and
down and it might save so time, so, Dan.
           MR. PETERSON:
                          Thank you, Patti.
I want to thank you everyone for taking time out of
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their evening to come to this meeting. And to reiterate what Patti said, I know this is an important issue, it's sensitive issue with you, and the Department is here to hear your comments. Some of you have felt this is long overdue, and you could be right, but we're here to listen to you.

I want to talk a little bit about FERC. Is there anyone here from FERC? I hate to talk about another agency if there's someone here that can speak better about it, but not with standing that, I will speak on behalf of FERC.

As many of you know, FERC issued DWR license to operate the power facilities in lake Oroville in 1957. FERC regulations require, and they actually didn't require until the mid 60s, that a recreation plan be submitted with every license, and the Department has a plan. It was developed in 1993 and approved by FERC in 1994. Um, FERC has in relationship to the shared trails use policy that was implemented by Parks and recreation last year. FERC has felt that that is inconsistent with our approved recreation plan, and they have asked us if that if this is to remain that, that we need to amend our recreation plan to reflect that. They had also requested that we need public input into that

plan amendment process, and this is obviously one of the reasons why we're here tonight. They did find, much to our satisfaction, that there was no license violation on the part of the Department in implementing this. FERC also requested that late last year in the letter they sent us in November, that we asked Parks and Recreation to revert the trails back to their former use. After talking to FERC, we had rerequested in another letter that we not convert the trails back, that we leave them as they are now until a later date, at which time DWR submits a request to FERC to take action or before that or after that FERC takes action independently. We have not heard back from FERC on that request. But we are awaiting a reply at any time. And uh, last but not least in terms of what FERC has told us, and this is verbal from FERC, they will basically do what they feel is appropriate at the time we submit our request. We have to submit a question um, on our plan amendment, if we submit one, by the first of April of this year. FERC has told us that they will take that plan, and the information that we submit to them, and the request, and they will reannounce it, and open it up for public comment, again. So if FERC follows through

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with what they told us verbally they're going to do, 1 2 there will be another public comment period. 3 don't know that there would be a public meeting, but 4 at least a public comment period on what ever 5 request we submit to FERC, and that would be 6 sometime after April of this year, I, I suspect it 7 could easily be sixty to ninety days after April. 8 So in a nutshell that's, that's FERC's role in, 9 in this process. Now to go to DWR, which fits hand 10 in hand with that, it's obvious that FERC issued us 11 a license, we're the licensed holder, and so we have 12 a license to -- many, many conditions of that 13 license to comply with. One of which is the 14 recreation plan that we may seek to amend. One of 15 the other things the Department does is that we try 16 to, under the hospices of our FERC license, is 17 reconcile differences between federal regulations, 18 and state law as many of you may know, in California

23 in most cases they do. We operate the water end of the business, and they operate the parks end of the

25 business. When you get into a FERC license it's

that gets twisted a little bit because FERC has federal authority over us as a licensee, and can order us to do things that we don't typically do in other locations, and maybe are not particularly well equipped to do. So we try and when these issues arise we try to reconcile them between us and parks, if needed we will seek to amend our license to clarify what is a current condition which would be, the case in a license amendment that we may be filing here in six weeks or so.

And along with the Department of Parks and

And along with the Department of Parks and Recreation we also seek to optimize recreational opportunities at state water project facilities.

Uh, we will conduct meetings and solicit public input on issues such as this, and uh, to help in our ability to comply with the recreation requirements of our, of our FERC license.

And last, but not least, we do actually try to have continued cooperative, working relationship with Parks and Recreation, and with the communities where we have facilities on recreation issues. So in a nutshell that is pretty much our, our obligation. I do want to emphasize this April 1st date is that it is a date in which we will take the information from this public meeting, any comments that we

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1 receive from you or others, up until March 3rd, and 2 we will review them and evaluate them, and in 3 working with Parks and Recreation, we will make a 4 recommendation to FERC on trails' management in the 5 license area, FERC license area, 2100, which 6 includes, in most cases, all the of the State Park. 7 That's not entirely true, but it's pretty close. 8 we will, there will be an action that we will initiate with FERC at a later date on this so, thank 10 I hope to you hear some good comments. 11 MS. KROEN: Thank you, Dan. Ken, Ken 12 McKeon, McCuen, McGowen -- it's an optional last 13 name; Parks and Recreations' rep. 14 MR. MCGOWEN: Thank you, very much. It's 15 actually a pleasure to be here tonight. It's great 16 having so many people who are interested in trails. 17 By the way my name is Ken McKowen, for our reporter 18 down there, and I managed a state wide trails 19 program for California state parks. For the most

part a deal with the policy level of trails within

the state parks. Although, I do get out there when

the occasion arises and get my hands dirty also, I

we have within the state parks and what I am going

to do is give you a little background overview of

spend a lot of time on them. One of the things that

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1 why we did what we did here, but from a state 2 prospective, and this is the State Department of 3 Parks and Recreations' prospective. We tend to look 4 at things a little broader spope, I suppose, then what would happen here locally. One of the things 5 within the Department that we do is we manage 6 7 cultural and natural resources, and we're also 8 responsible for providing recreation for the public. 9 Now, often times those things tend to conflict with 10 another, but we work at it as best we can. Um, I am 11 going to throw a few statistics at you, but very 12 There's a thing that comes to mind from Mark 13 Twain, that there's three kinds of lies, there's 14 lies, there's damn lies, and there's statistics. So 15 what I'm going to talk about here is some of the 16 things we look at when we start looking at trails' 17 programs, or recreational programs in general, 18 within the state parks. Today there's about 35 19 million people in California, and I think by the 20 year 2010, which is only about 7 years, there's 21 gonna be 40 million people in California. 22 another 15 or so years to that, there will be 50 23 million people in California. Um, other numbers that 24 kind of again, that we look at within state parks, 25 um, and these statistics I saw here in the newspaper

1 a while back, California is gonna require something 2 like 250,000, new jobs every year to accommodate 3 this population growth. 200,000 new houses, and for 4 those of you who commute about six hundred more 5 motor vehicles are being added to the Highways, 6 every single day, and how do I tie that to trails. 7 Well, obviously, those people are coming to 8 California, they're going to be recreating out 9 there, and that's going to be one of our jobs, is 10 providing those trails for people. 11 State Parks, we have 273 of them is all. And 12 13

out of that we have about a total of about one point four million acres, which for those of you who live locally, it's about the same size as Plumas National Forest here. Um, so what we have to do is try to accommodate a lot of recreation in a small space for a lot of people, and we do that by -- at least in the last few years, looking at our trails' programs, which is one of the most popular recreation activities in the state parks, and looking to make those trails open to more users. In conjunction with that, one of the things that has come out just recently, is -- there's a couple of copies up there, because it's a California recreational trails plan and within that plan there are twelve goals, and two

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1 of those goals are specifically applicable to the 2 local area here. And what we did at Lake Oroville 3 as far as making Mindy's Trails, multi use. Um, one 4 of those goals calls for public use of trails. 5 Obviously, we want more people using trails. 6 Another statistic for you; about 700 thousand people 7 a year die from heart disease. Guess what the best 8 thing for preventing heart disease is? Diet and 9 exercise. Trails provide that. So were looking to 10 increase that. Um, another goal is that multi use trail cooperation. We're looking to provide the 11 12 maximum opportunities for the public use of trails, 13 by encouraging the appropriate expansion of multi 14 use trails, and again, that's what we did here at 15 Lake Oroville. 16 There was a process that we went through at 17 Lake Oroville, and I say, "we" because I'm part of 18 the Department. I wasn't intimately involved in it. 19 But there was a notice of exception filed when we 20 started this project here a year and year and half 21 ago, and our legal counsel considered that to be 22 adequate. And that went to the State Clearing 23 House, and there was an opportunity for public, um,

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public comment. Um, the Superintendent here also

brought together a small group of people.

A couple

of local equestrians, a couple local mountain bikers, and some of the professional staff, and they went out and reviewed every trail within the district, or within Lake Oroville, and took a look at those, and they came back with recommendations, about which trails should be open to multi use and which trails shouldn't. The trails that were identified as shouldn't being opened to mountain bikes such as Sycamore Hill they will remain closed. Those that were identified as being acceptable to mountain bike use perhaps with some changes in the alignment and sight lines, and side things like that, those were open to multi use, and from what I understand it's been working quiet well, so far. Um, there's also another trail, I think we're going odd even on those things right now, and that also seems to be working. Perhaps if we can get some more work done on those trails, that will also be open to full time use by everybody.

One of the things we're certainly concerned about is safety, and I know that's an issue that comes up often when we start looking at mountain bikes and equestrians and pedestrians on trails, and that's one of the things we do take a look at, and we take very seriously. I think any time you're out

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1 there recreating, whether it be playing little 2 league baseball with your kids, or soccer, riding 3 horses, riding bicycles, there seems to be, there's 4 an inherent danger in those sports some more than 5 others, obviously. Um, we have a lot of injuries on 6 the lake with motor boats, and jet skis, and people 7 putting fish hooks through their fingers. But we 8 don't eliminate that because a few people are 9 injured, oh time. I'm almost done. Okay. 10 me 10 minutes, so it's pretty close. Um, but anyway 11 we do a look at those things, we do review those on 12 a regular basis and if we have to make changes we 13 do. Part of this program is an educational program. We put signs up, we educate people, that helps a Again, I thank you for being here. 16 think that we, I don't think I know, from our prospective we want to continue with the multi use trail program here in Oroville, and I hope that most 19 of you will agree with us. In fact, I hope, all of you will agree with us. Thank you very much. MS. KROEN: Okay. This is where I get to really um, not do to justice to your names. I am going to apologize to all of you for any of you that I pronounce incorrectly. But if it sounds similar to something that you've been called sometime in your

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life, assume that I'm calling you.

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2 I'll call, I'll call you in groups of ten. 3 I'll call the first ten and if you can scoot up here 4 and be in a nice orderly line, so that you can come up to the podium, follow the rules. I'm going to 5 6 give you three minutes each. When you have one 7 minute left I am going to say one minute, and when you're out of time, I am going to say times up, and 8 9 I really appreciate it, and everybody else here who 10 wants to talk is going to appreciate it, everybody staying within the time frame. All right, ready? 11 Any questions on how this is going to be done? All 12 13 right here's the first ten. 14 HARRY WILLIAMSON: Good evening. My name is Harry Williamson. I work for the National Park Service, 15 I'm the high road lead for the western region. 16 17 been involved in this project, the new relicensing project for about three years now. Just to let you 18 know what our standing is here of sorts. We're 19 20 basically, according to the Federal Power Act, 21 advisors to resource agencies in the areas of recreation. Our basic goal is provide a wide array 22 23 of opportunities for recreation on any project. Uh, I reviewed a number of things in this case. Mainly, 24 the '93 amendment, amended plan, the FERC order, 25

some of the correspondence that was generated since that time, and most importantly, the latest FERC letter that came here to DWR.

I've got just a few points to make, one of which, and these have to do primarily with problems I guess, that I see in the FERC letter and the reasons that our recommendation would be the solution to this near term, is to amend the plan to correctly characterize the way trails are being used right now. But one thing is that what happened recently, was not so much a conversion to multi use trails, as an acknowledgment of the way that they have been used sort of in, in recent history. Secondly, mountain bikes, the fact is in, in the plan where it says mountain bikes were limited to paved trails, was patently erroneous, and I'm sorry that nobody picked that up in the review, because they were not being managed that way in 1993. thirdly, had to do with the consultation with the local community, and I guess after looking at some of the correspondence, and noticing that the park management went through the normal clearing house procedure for noticing, which is their normal mechanism for that. And I think that that was properly noticed. Finally, the FERC's order to

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immediately convert back to the way things were, and
I'm glad to hear that DWR has got an impasse on that
decision, until an opportunity is made for this
hearing, and other thought and then hopefully to
amend the plan. Just to give you an idea because I
cover all of California and Southern Oregon, I deal
with a lot of different projects, a lot of different
agencies, is that our state policy for National Park
Service, as is Forest Service an clearly, California
Department of, of Parks and Recreation is that
wherever possible trails should be multi use, unless
there's an environmental reason or a social reason,
such as conflict, proven conflict, by users on it,
for it not to be, and there's a number of examples,
Folsom, Auburn, this facility as well, where, where
these users have peacefully coexisted for a long
time. So again, our recommendation is going to be
that for the benefit of the most people, that the
present plan be amended as soon as possible to
properly characterize the way the trails are being
managed at Oroville. Thank you.
SEAN ALLAN: Good evening. My name is Sean Allan.
I'm the president of the Folsom-Auburn Trail Riders
Action Collition -- excuse me. Um, we are the local
MBA, mountain bike club in the Folsom-Auburn, area,
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and I just want to hit on a few points that may not actually get spoke about tonight. I look around here, we got about a hundred or so people here tonight, and many of you have much more involved in the process itself. And um, I think what's being lost in here is the amount of time that is being spent fighting something that is proably inevitable. Um, that's four or five hundred hours just involved in this meeting, of time that could be spent a little bit more positively, I would guess. It seems to me this time would be better spent; A, doing trail work on the trails that are out there, or B, actually lobbying your local land managers for more trails. Um, there is an option. I think we're all going to have to realize at some point that California is getting smaller, there's more people are coming, and we're all gonna have to share and get along at some point. It may not be right now, but it's going to happen. Mountain bikes are not going to be the last user group that comes along. It bothers me really, to think about the amount of time and more importantly, the amount of money that has been wasted on this. I think the time really is to come together, and start working together now, if we don't do it now, we're going to be forced to do it

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in the future, and it's getting uglier by the day.
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    So let's, let's try to pick it up and work together.
    SUZY KEES: The midget speaks, no. My name is Suzy
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    Kees, I'm affiliated with FATRAC, the Folsome-Auburn
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    Trail Action Coalition. Um, I just want to
    reiterate what Sean had said, um, yes we need more
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    people out there doing trail work, and also
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    education I feel is a big park of this. We need to
    educate everybody on how to get along, and make sure
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    that we all know how to treat each other.
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    Especially, with the equestrians, I know horses are
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    a large animal, and they can be frightening, but if
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    we can be more educated as cyclists, about your --
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    about the equestrians and vise versa, I think we can
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    all get along well, and then we can have more
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    chances -- excuse me, of having more trails for
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    multi use, and also um, I really want to, um, I
    just lost my train of thought. Anyways, I think
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    multi use trails, and having a lot of education to
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    all the users is one of our biggest focus points
    that we need to do, thank you.
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    MARY SCHEER: Good evening, my name is Mary. I'm an
    equestrian, and wife of a cyclist, and I am
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    definately for the multi use trails. I feel that it
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    benefits our area as a whole. Um, it's great for
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family outings. I ride horses, my husband and
children ride bikes. They all get along great and
it's a wonderful thing to have it now as multi use
so we can all go out together, and do things as a
family, and that's what this area is about.
incorporating more family oriented, fun things to
     This area is very short for things, on things
for families, and family use things. So, I think
it's a very good thing to keep it multi use. Um, I
know that since it's been open for a year now.
there have been no incidents between cyclists and
horseback riders, and I do not see any reason for it
to be specifically for equestrians only, thank you.
STEVE EATOUGH-SMITH: Good evening, I'm Steve
Eatough-Smith. E-A-T-O-U-G-H, hypen, S-M-I-T-H. V
in the Steve. I lived for 11 in Fair Oaks, which is
part of the Auburn-Folsom, complex, and I spent a
lot of time jogging up and down the trails, and I
can't tell you how many, many times I've cursed
bikers as they were infringing on my right of way.
My wife gave me a mountain bike for my -- our
anniversary, and now I are one. And I also live
next door to, to people who own horses and I love,
dearly love riding horses, and I dearly don't want
to the offend them. Because I do dearly love riding
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horses once in a while, but I don't want to scoop up
    the manure, particularly. Um, I want to be able to
    ride my bike with care, and safety, and respect
    along the river, and don't know what it would take
    to accomplish that. If it needs seperate horse and
    bike trails, it needs barricades down the middle of
    the trails -- I don't know, but I would like to be
    able to, for us to work together. And um, um,
    personally, I'm of age now where we're really
    working hard to combat my heart risk, risk factors
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    as well. And I really appreciate the chance to
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    speak um, and the -- I would like to echo the spirit
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    of one of the ones that spoke also already, um,
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    let's invest time in upgrading the trails, um, as I
    said, I was in Fair Oaks for 11 years. If you
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    haven't been down there to look at the American
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    River bike way, it's a stunning, and wonderful, and
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    beautiful thing. Get a chance to go and look at it,
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    and gets some vision and, let's make it happen.
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    TERRY HODGES: My name is Terry Hodges. I just
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    retired after 30 years law enforcement. I was game
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    warden, and for 26 of those years I patrolled the
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    area that is now occupied by the Dan Beebe Trail,
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    and my duties as a warden um, I found that a
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    mountain bike was a good tool for my purposes.
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and other wardens use those mountain bikes on a
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    fairly, regular basis. They're quiet. You can
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    cover a lot of ground. Um, it was a good tool for
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    us to use. I also patrolled those same trail
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    systems on, by foot, and I'm married to an
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    equestrian, and I had access to horses, and I
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    occasionally patrolled by horseback, as well.
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    the point I want to make tonight is that I am aware,
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    and everybody should be aware, of the dangers
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    involved with equestrians when they're put in on the
10
    trail with, with mountain bikes. Now, some areas I
11
    agree are suitable for multi use, and I support
12
           I think we should share when we have a good
13
    situation where it will work. However, my
14
    contention is that the Dan Beebe Trail is not
15
    suitable for multi use. We were told for years that
16
    uh, by Parks and Rec that it would not be multi use
17
    because it was just not suitable. It would not
18
    comply with their parameters for multi use. Now,
19
    suddenly, here it is. It's upon us, and I've seen
20
    portions of the Dan Beebe Trail change from a really
21
    nice, all weather, single track trail, into a muddy
22
    morass in the winter, and a dusty mess during the
23
    summer, and it offends me greatly. And all this
24
    puzzles me because we have, we have clear
25
```

```
1
    alternative here. We have an alternative that was
 2
    already approved as an interim project, that being
 3
    what was known as the -- well, it was a single track
 4
    bicycle trail, a bicycle only trail. It was
 5
    approved, and why we're not implementing this, I
 6
    can't say. It puzzles me, and it bothers me that we
 7
    are treating it with such a simplistic fashion, this
 8
    business of polling equestrians and bicyclists;
 9
    "Have you had problems? Well, no, we haven't."
10
    Well, the problem is it's going to be a situation
11
    where, where factors conspire to, to cause a fatal
12
    accident. When mountain bikes and horses meet in an
13
    unfavorable place on the trail, we will have a
14
    potentially leathal accident. It's in the cards.
    It's going to happen. Now, we have an alternative,
15
16
    and it's my hope that we will not sacrifice safety
17
    for the sake of convenience, thank you.
18
    VIVIAN MEYER: I'm Vivian Meyer, concerned citizen,
    born in Oroville, and over 60 old, and I love to
19
20
    ride horses. I'm not a horse owner, but I have been
21
    invited many times to ride with friends, and you
22
    know, we've heard things, words like "natural
23
    resources." When I go on a ride it's because I like
    the peaceful ride. I like to see nature.
                                               I like
24
25
    the guiet. We also heard the situation about
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